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CSR Number:-

# **Report of: Head of Property Maintenance**

# Report to: Chief Officer, Civic Enterprise Leeds

# Date: 8<sup>th</sup> November 2013

# SUBJECT: Award of Contract for the Asbestos Removals to LCC Buildings from December 2013

Are specific electoral Wards affected? If relevant, name(s) of Ward(s):	🗌 Yes	🛛 No
Are there implications for equality and diversity and cohesion and integration?	Yes	🛛 No
Is the decision eligible for Call-In?	🛛 Yes	🗌 No
Does the report contain confidential or exempt information? If relevant, Access to Information Procedure Rule number: 10.4 (3)	Yes	⊠ No

#### Summary of main issues

- Property Maintenance's Asbestos Unit are Leeds City Council's 'In-house Service Provider (ISP) for asbestos surveying and the removal of asbestos. This service is provided to other LCC departments such as Corporate Property Management who look after all LCC's public buildings, Children Services who provide advice and support to schools and the three ALMO's who manage LCC's housing stock. Property Maintenance also provides asbestos related services to West Yorkshire Fire Service and other similar agencies.
- 2 In providing the asbestos removal function, Property Maintenance contract out an element of this work to asbestos removal contractors who are listed on an existing framework contract. The present contract is due for renewing in December 2013 and this procurement exercise is to replace the existing contract.
- 3 The contract is intended to run for three years, with a possible extension for a further year. The annual value of the contract is estimated to be £1.35 million per annum.
- 4 This report seeks approval from the Chief Officer Civic Enterprise Leeds to award this framework contract to the nominated supplier as detailed in this report.
- 5 The decision to award is a Key Decision and therefore shall go for call in.

# Recommendations

6 Chief Officer Civic Enterprise Leeds is recommended to approve the award of this framework contract for Asbestos Removals to LCC Buildings from December 2013 to the nominated contractor named in this report.

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#### 1 Purpose of this report

- 1.1 The purpose of this report is to seek approval to award a framework contract for Asbestos Removals to LCC Buildings to the nominated contractor detailed in this report.
- 1.2 The contract will commence on December 2013, and has a term of three years with an option to extend for a further year.
- 1.3 The annual contract value is in the region of £1.35 million, therefore the contract award represents a Key Decision under the Council's constitution.
- 1.4 The successful tenderers have submitted bids which have scored the highest on the basis of the tender evaluation criteria based on a combination of price and quality as set out in the tender documents.

### 2 Background information

- 2.1 Property Maintenance's Asbestos Unit are Leeds City Council's 'In-house Service Provider (ISP) for asbestos surveying and the removal of asbestos. This service is provided to other LCC departments such as Corporate Property Management who look after all LCC's public buildings, Children Services who provide advice and support to schools and the three ALMO's who manage LCC's housing stock. Property Maintenance also provides asbestos related services to West Yorkshire Fire Service and other similar agencies.
- 2.2 In providing the asbestos removal function, Property Maintenance contract out an element of this work to asbestos removal contractors who are listed on an existing framework contract. The present contract is due for renewing in December 2013 and this procurement exercise is to replace the existing contract.
- 2.3 The tender process commenced in May 2013, with the establishment of a project team. The project team comprised of four representatives from Property Maintenance, ALMO's and the Central Procurement Unit.
- 2.4 The tender process was undertaken in the format of a 'restricted' tendering procedure (PQQ then tender stage) and was advertised in EU journal in accordance with the relevant EU legislation and also on the Council's Electronic Tendering System, YORtender.
- 2.5 The utilising of the restricted procedure entailed the issue of a pre-qualification questionnaire (PQQ) which was designed to determine whether contractors had the relevant technical knowledge, competency, experience and where the holders of a current three year asbestos licence
- 2.6 The PQQ process would identify the ten most suitable contractors that would be short listed to the next stage, consisting of a tender involving the submission of a quality questionnaire and a pricing schedule. It was anticipated that the resulting

tender evaluation of the submissions would identify the four highest scoring contractors who would be then placed on a framework contract.

2.7 All work/schemes issued through the framework contract would initially be issued to the contractor who has the highest score overall from the tender evaluation score which will be based on quality and price. If the capacity of the most competitive contractor is not sufficient then the second most competitive contractor will be engaged and this process will be applied down to the fourth contractor.

#### 3 Main issues

- 3.1 On the 9<sup>th</sup> July 2013 the Pre-Qualification Questionnaire (PQQ) was published on the Council's tendering website YORtender and an EU advert was published in the European Journal to commence the engagement stage of the restricted procedure tender exercise.
- 3.2 Following the closing date on the 29<sup>th</sup> July 2013 for the receipt of completed prequalification questionnaires a total of fifteen submissions were received.
- 3.3 The project team evaluated the technical section of each PQQ submission and the Procurement Unit carried out vetting and eligibility checks.

The list as follows shows the contractors who applied:-

- Aspect Contracts Ltd
- Bagnall UK
- BLS Asbestos Ltd
- Consortia Group
- Ductclean (UK) Ltd
- Forest Environmental Ltd
- G O'Brien & Sons (NDC) Ltd
- Gentoo Construction Ltd
- Keltbray Ltd
- Kitson Environmental Europe Ltd (Silverdell)
- LAR Ltd
- M & G Services Ltd
- MCP Environmental LLP
- Northern Insulation Contractors LLP

- Thomsons Ltd.
- 3.4 As per the terms of the PQQ, those contractors who achieve 60% and over on the technical questions were invited forward to the tender stage of the procurement process. Following the PQQ evaluation three contractors were successful and are detailed as follows:-
  - Aspect Contracts Ltd
  - MCP Environmental LLP
  - Thomsons Ltd
- 3.5 The tender documents were published via YORtender on the 30<sup>th</sup> September 2013 and the three contractors submitted tenders by the tender deadline of 16<sup>th</sup> October 2013.
- 3.6 The tender document consisted of a method statement (quality submission) and pricing schedule and stated that the submissions would be evaluated based with a price/quality split of 40% price and 60% quality.
- 3.7 The project team were issued with the method statements submitted by each bidder in support of their proposals to undertake the services. They were also issued with the evaluation model to be utilised in respect of the review of the method statements.
- 3.8 The evaluation model informed the contractors that they must achieve a minimum score of 70% across the whole of the Qualitative criteria (Appendix II) and any tenderer scoring less would be excluded from this tender exercise.
- 3.9 The bids were then assessed by the individual members of the project team
- 3.10 The results of the quality evaluation are attached as Appendix 1.
- 3.11 The outcome of the quality evaluations showed that only one contractor met the quality criteria and was successful with the bid. The successful bid was received from Thomsons Ltd.
- 3.12 In line with the bid documents issued and the evaluation undertaken it is recommended to award this contract to Thomsons Ltd:

# 4 Corporate Considerations

### 4.1 Consultation and Engagement

4.1.1 It is not considered that the content of this report or the recommendations made will have a significant impact on any particular ward or community and as such no consultations have taken place.

#### 4.2 Equality and Diversity / Cohesion and Integration

4.2.1 It is not considered that the content of this report or the recommendations made will have any impact on any specific individuals or groups in terms of equality, diversity, cohesion and integration. The contract for the Asbestos Removals for LCC Buildings will ensure that resources with the relevant technical knowledge, competency, experience and qualifying licence to remove asbestos will be available to deliver this service and therefore will deliver benefits to all.

# 4.3 Council policies and City Priorities

- 4.3.1 It is paramount that procurement within Leeds City Council is undertaken with a view to ensure openness, transparency and fairness. As such the contract for the Asbestos Removals for LCC Buildings was procured in line with Leeds City Council's Corporate Procurement Unit's policies and procedures.
- 4.3.2 The proposals within this report will contribute to the continued delivery of an effective asbestos removals service for Leeds City council.

#### 4.4 Resources and value for money

4.4.1 This procurement exercise has been designed to not only test the market for contractors with the relevant technical knowledge, competency, experience who can supply an asbestos removal service to the standards set by Leeds City Council but also to bench mark and market test value for money for the provision of this service.

### 4.5 Legal Implications, Access to Information and Call In

- 4.5.1 This tender opportunity was advertised on the council's SCMS system and The European Journal for European Union as required by the European Regulations.
- 4.5.2 Appendix 1 to this report has been marked as exempt under Access to Information Procedure Rules 10.4 (3) on the basis that it contains information relating to the financial affairs of the authority which, if disclosed to the public would, or would be likely to prejudice the commercial interests of the Council. The information is exempt if and for so long as in all the circumstances of the case, the

public interest in maintaining the exemption outweighs the public interest in disclosing the information. In this case the report author considers that it is in the public interest to maintain the exemption.

#### 4.6 Risk Management

4.6.1 The tendering risks have been carried out via the usual contracting process by the Corporate Procurement Unit. The contract risks will be monitored once the contract is up and running.

#### 5 Conclusions

- 5.1 Property Maintenance in providing an asbestos removal function to LCC Buildings contract out an element of this work to asbestos removal contractors. The present contract is due for renewing in December 2013 and a procurement exercise has been undertaken to replace the existing contract.
- 5.2 The tendering process has been completed for the provision of a new framework contract for the Asbestos Removals service to LCC Buildings and one contractor has deemed to be suitable to provide this service following the quality evaluation which is detailed in this report.

#### 6 Recommendations

6.1 It is recommended that the contractor detailed in this report should be awarded the contract for the Asbestos Removals to LCC Building, commencing within December 2013.

### 7 Background documents<sup>1</sup>

- 7.1 Appendix 1 Tender Evaluation Results
- 7.2 Appendix 2 Quality Criteria

<sup>&</sup>lt;sup>1</sup> The background documents listed in this section are available for inspection on request for a period of four years following the date of the relevant meeting. Accordingly this list does not include documents containing exempt or confidential information, or any published works. Requests to inspect any background documents should be submitted to the report author.